

KDOC Juvenile Services Overview to Joint Committee on Corrections and Juvenile Justice

Terri Williams
Deputy Secretary of Corrections – Juvenile Services
November 14, 2016

Presentation Overview

- Kansas Juvenile Justice System Trends
- JCF Trends/Updates
- Update on Council of State Governments (CSG)
 Justice Center Recommendations and
 Strategies to Improve Outcomes
- Update on Technical Assistance from OJJDP with Crime and Justice Institute (CJI)
 - Update on SB367 Implementation

Kansas Juvenile Justice System Trends

- Intake and Assessment events reduced by 21% from FY11-FY16
- According to OJA stats, there has been a 24% reduction of juvenile cases filed from FY11-FY15
- JISP average month end population is down 31% from FY11-FY16
- Custody average month end population is down 28% from FY11-FY16
- JCF average month end population is down 31% from FY11-FY16

JCF Trends/Updates

- JCF substance abuse treatment programs licensed by KDADS
- Both JCFs earned PREA certification with no corrective action
- Overhaul of Assessments and Programming
 - RDU process improved and is incorporating trauma assessments
 - Sex Offender Assessments and Treatment
 - Aggression Replacement Therapy
 - Substance Abuse Assessments and Treatment
 - CBT Thinking for a Change
 - Established Family Therapy
 - Re-entry Services
 - Mentoring Services
 - Post-Secondary and Vocational Educational Increases

JCF Trends/Updates

- Progress of Closure of LJCF
 - Fewer kids in JCF system-wide than at KJCC in 2011
 - Closure date established for March 3, 2017
 - Last youth at LJCF in mid-January 2017
 - Transfer of positions to KJCC
 - PREA Staffing Ratio Requirement 10/2017

CSG Resource and Recommendations

Core Principles for Improving Youth Outcomes:

- Base supervision, service, and resource allocation decisions on the results of validated risk and need assessment
- Adopt and effectively implement programs and services demonstrated to reduce recidivism and improve other youth outcomes, and use date to evaluate the results and direct system improvements
- Employ a coordinated approach across service systems to address youth's needs
- Tailor system policies, programs, and supervision to reflect the distinct developmental needs of adolescents

Update on Recommendations

- Leadership Team conducting systematic review and plan of action for each recommendation
- Examples:
 - New standards for requiring YLS reassessment every 6 months regardless of placement
 - New policies for our staff and training of JCF staff in YLS with new interview guides
 - Increased training for Juvenile Community Corrections staff, provider staff and JCF staff – MI, EPICS, Mental Health in Juvenile Justice (MHJJ)

Update on Recommendations

- Standard issued requiring default releases from JCF to home with process for requesting exceptions
- Contract expectations for providers modified for FY16 to include training requirements and program components, target population definition. FY17 contract requirements in accord with LOS and discharge decisions.
- Improvements in Technical Assistance and Quality Assurance (QA) and plan for pilot QA tool usage for JCF and supervision agencies (early 2017)
- Report Development (e.g., Risk Level in various system points – ISP, Custody, JCF) Using more data to drive system/policy decisions
- Review resources for development of additional EBP

KDOC

8

Out of Home Placements

- Kansas invests significant amounts of resources in community out of home placements
- In FY 2012, nearly \$32 million was spent in various residential placements
- In FY 2016, expenditures were roughly \$21.3 million (over \$10 million reduction)
- Roughly \$11.6 million was spent in FY16 on Youth Residential Centers (largest model type)
- 2015 YRCII study found most youth don't successfully complete program
- Kansas is a high consumer of residential placements (6th highest nationally)

Functional Family Therapy Pilot

- 2015 Legislature allocated \$500K for expansion of evidence-based programs.
- Functional Family Therapy (FFT) is an outcome-driven prevention/intervention program for youths and their families ages 11-18.
- The program targets youth who are at risk for and/or presenting with delinquency, violence, substance abuse, conduct disorder, oppositional defiant disorder, or disruptive behavior disorder.

Functional Family Therapy Pilot

- Initial services provided in 7 judicial districts in Southeast Kansas.
- MOUs developed with each JD outlining joint commitment to reduce custody placements by 20% or more.
- Started services in February 2016
- Services expanded into 4 additional judicial districts in fall of 2016

EBP Expansion

- 2016 Legislature allocated \$2M for expansion of evidence-based programs.
- Functional Family Therapy (FFT) to be implemented statewide. (Contract awards currently being finalized).
 - Anticipate statewide services to commence by February 2017.
- Sex offender assessment and community-based treatment began July 2016 (statewide).

Juvenile Justice Workgroup

Final Report

Highlights of findings:

- The Kansas Juvenile Justice system has not kept pace with crime reduction
- Lower level offenders make up a greater share of the out-of-home population
- Bed costs are high
- Evidence Based services in the community are scarce
- Lack of standardization leads to disparate outcomes
- Information sharing needs to improve
- Out-of-home placements and longer lengths of stay don't reduce reoffending for most youth

Juvenile Justice Workgroup Legislative Recommendations

Final Report - 40 Recommendations – Basis for SB367

Prevent deeper juvenile justice system involvement

- Provide swift, appropriate responses to youth behavior
- Target use of pre-adjudication detention for higher-level youth

Protect public safety by focusing system resources

- > Focus residential beds on youth who pose the greatest public safety risk
- Hold youth accountable through stronger community supervision

Sustain effective practices through oversight and reinvestment

- Reinvest in evidence-based community alternatives to reduce reoffending and improve outcomes
- Ensure juvenile justice professionals receive effective training
- Incentivize better system performance through oversight and data collection

SB367 Implementation Progress

- The State of Kansas was awarded technical assistance from OJJDP for implementation – partnership with Crime and Justice Institute (CJI)
- Technical Assistance Priorities
 - Diversion (IIP)
 - Graduated Responses/Earned Discharge
 - Risk Assessment Implementation
 - Training Support and Sustainability
 - Performance Measures/Data Collection

SB367 Implementation Progress - Training

Trainings for various topics across the state to include:

Overview of SB367

Principles of Effective Interventions

Cognitive Interaction Skills

Graduated Responses

Risk Assessment Implementation

Program Model Fidelity

Case Management

Multi-year plan that includes sustainability plan (Train the Trainers)

SB367 Implementation Progress - Oversight

- First meeting of oversight committee held
 - Presentation to the Committee by CJI covering
 - Research Leading to SB367
 - Kansas Data and "What Works" with Juvenile Population
 - Overview of Principles of Effective Intervention
 - Risk, Need, Responsivity and Fidelity Principles
 - Effective Implementation multi-year process
 - Chair and Vice Chair Selected
- Formation of inter-branch committees to make recommendations on graduated responses, cutoff scores and immediate intervention programs (IIP)

SB367 Implementation Progress – Community Evidence-Based Programs

Increase in Community-Based Programming:

- Statewide FFT
- Statewide Sex Offender Assessment and Community-Based Treatment
- Aggression Replacement Training (ART) plan developed for community implementation
- Cognitive Based Therapies (CBT) plan being developed for community implementation

SB367 Implementation Progress – Community Evidence-Based Programs

All current programs include ability to access by Court Services offenders who meet the program criteria.

The plans for ART/CBT will address plans for similar inclusion. Also will include quality assurance component

Additional Resources

- Youth Advocate Program (YAP) in some communities has begun
- Kansas Advisory Group (KAG) investment \$1M to detention alternatives and DMC to support SB367 implementation

SB367 Implementation Progress - Quality

Increased Quality Assurance

Investment in hiring regional and specialized staff

- Training
- Quality Assurance (monitoring programs, adherence to program fidelity and target population, interrater reliability)
- Will also provide QA to JCF programs
- Coaching and feedback provision skill development
- Tracking program outcomes