# Election Timing Data 2014 Special Committee on Ethics, Elections and Local Government

Prepared for
House Committee on Elections
March 11, 2015

## Pro

- Would increase voter turnout; encourage greater participation in local elections by combining with state and national elections. (True)
- Would result in cost savings by streamlining elections. (False or negligible savings)
- Would increase visibility and importance of local elections, resulting in more informed voters. (True)

## Con

- Lengthier ballots (True)
- More difficult to manage elections (True)
- Would add confusion for voters (No Evidence)
- Would preclude voters from becoming informed about candidates (False)
- More costly for candidates (Possible)
- Would shift, not reduce costs, resulting in everyother-year, "feast or famine" budgets. (Possible)

School Elections	Varies <sup>1</sup>	Varies	November / Even	September / All	Multiple schedules	November / Odd	Multiple schedules	May / All	November / Even	Multiple schedules <sup>5</sup>	N/A	May / Odd	April / Odd	November / Even	September / Odd	April / Odd	November / Even <sup>8</sup>	November / Even <sup>10</sup>	Varies	November / Even	Varies <sup>12</sup>	November / Even	Multiple schedules	Multiple schedules <sup>14</sup>	April / All 15	May / All	November / Even <sup>17</sup>	November / Even	Varies	Multiple schedules	February / Odd	May / All <sup>22</sup>	Varies <sup>24</sup>	Varies	November / Odd	February / All	May / Odd	November / Odd	November / Even <sup>27</sup>	Varies	v alles
Municipal Elections S			lules	November / Even	₹ .	Multiple schedules \tag{\mathbb{\math}\mathbb{\mathbb{\mathbb{\mathbb{\mathbb{\mathbb{\mathbb{\math	Multiple schedules N	Varies	Varies	November / Odd	N/A	Odd	April / Odd <sup>6</sup>	November / Odd	November / Odd S		November / Even	Multiple schedules	Varies		-	schedules	edules	June / $Odd^{13}$			November / Even <sup>16</sup>	schedules		nles [	Even <sup>19</sup>		Odd <sup>23</sup>	June / Even	)dd	April / Odd <sup>25</sup> F	November / Even		November / Even <sup>26</sup>	Varies	
County Elections	November / Even	October / All <sup>2</sup>	November / Even	November / Even	June / Even	November / Even	N/A	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Odd <sup>9</sup>	November / Even	November / Even	November / Even	November / Even	November / Even	November / Odd	November / Even	November / Even	November / Even	November / Even		November / All		November / All <sup>20</sup>	November / Even	November / Even	November / Even	November / Even	November / Even	November / Odd	N/A	November / Even	
State Elections	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even		November / Even	November / Even	November / Even	November / Even	November / All <sup>7</sup>	November / Odd	November / Even	November / Even	November / Even	November / Even	November / Even	November / Odd	November / Even	November / Even	November / Even	November / Even	November / Even	November / Odd	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	November / Even	
State	AL	AK	ΑZ	AR	CA	00	CT	DE	FL	ВA	H	П	II.	Z	ΙĄ	KS	KY	LA	ME	MD	MA	MI	MN	MS	MO	MT	NE	N N	HZ	Z	N	NY	NC	ND	ЮН	OK	OR	PA	RI	SC	

<sup>&</sup>lt;sup>1</sup> County school boards are elected in November of even years; city school boards that are elected hold elections at

various times throughout the year.

Alaska has boroughs rather than counties.

Anchorage holds its elections in April.

<sup>&</sup>lt;sup>4</sup> Charter cities can choose their election dates.

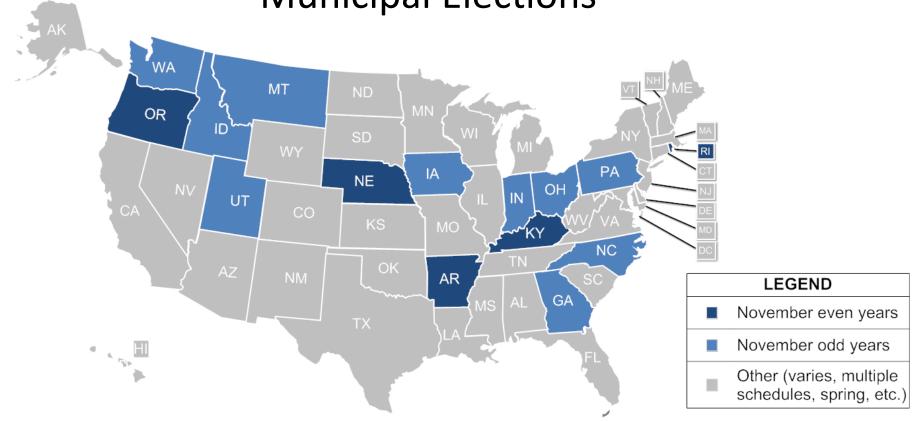
<sup>&</sup>lt;sup>5</sup> County school board elections are held during state general or primary elections; municipal school board elections are in November of odd years or during primaries.

<sup>&</sup>lt;sup>6</sup> Chicago holds elections in February of odd years.
<sup>7</sup> Statewide offices are elected in odd years; legislative offices are elected in even years.

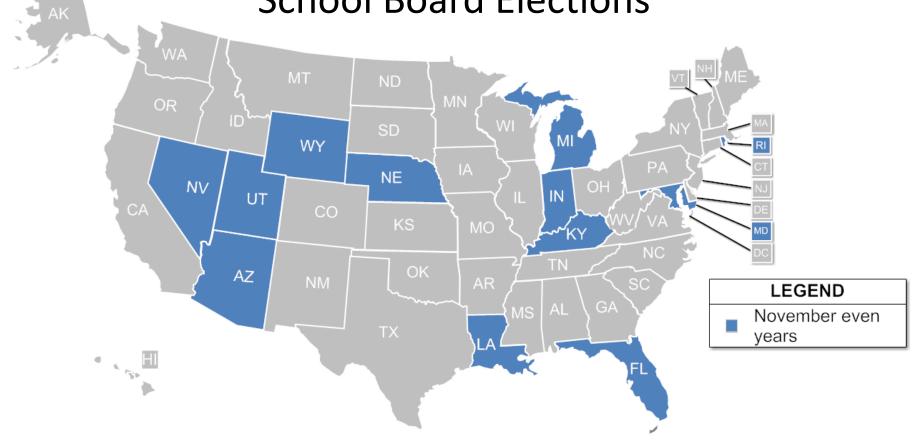
<sup>8</sup> Independent school districts that embrace a fifth class city can hold elections in May.

<sup>&</sup>lt;sup>9</sup> Orleans Parish is an exception.

**Municipal Elections** 







# General Purpose Govt

State	Total local Govt	General Purpose	Special Purpose	Total Per 100K	General Per 100K	Special Per 100K
Illinois	6,968	2,831	4,137	54.1	22.0	32.1
Minnesota	3,633	2,726	907	68.0	51.0	17.0
Pennsylvania	4,905	2,627	2,278	38.5	20.6	17.9
Ohio	3,702	2,334	1,368	32.1	20.2	11.8
Kansas	3,806	1,997	1,809	132.6	69.6	63.0

# General Govt Per 100K Population

State	Total local Govt	General Purpose	Special Purpose	Total Per 100K	General Per 100K	Special Per 100K
North Dakota	2,666	1,724	942	389.8	252.1	137.7
South Dakota	1,979	1,284	695	240.1	155.8	84.3
Kansas	3,806	1,997	1,809	132.6	69.6	63.0
Nebraska	2,581	1,042	1,539	140.1	56.5	83.5
Minnesota	3,633	2,726	907	68.0	51.0	17.0

## Most government is local government

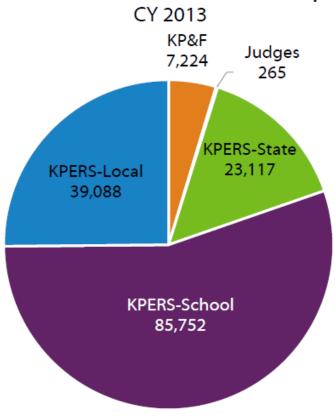
- 3,806 governments in KS
- FTE
  - K12: ~69,000 FTE 85,752 KPERS covered
  - Local: 39,088 KPERS covered
- \$? Billion in revenue (2014)
  - K12: \$5.9 Billion
  - Counties: \$1.7 Billion
  - Cities: \$ ?
- Over 6,000 elected officials
  - K12: 1,998
  - Cities: ~3,800
- Most are not elected on "Election Day"



## **KPERS Overview**

#### Active KPERS Membership

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Total:155,446

- More than half of active members employed by school districts
- Average current age
  - KPERS 45.5
  - KP&F 39.6
  - Judges 57.8
- Average years of service
  - KPERS 11.3 years
  - KP&F 11.8 years
  - Judges 11.7 years

#### Down-Ballot Turnout in Municipal Elections: California

City	Election Type	Citywide Turnout	Down-Ballot Turnout
San Francisco	Non-Consolidated November 2011 General Election	43%	40%
San Jose	Consolidated November 2010 General Election	64%	57%
City	Election Type	Citywide Turnout	Down-Ballot Turnout
Los Angeles	Non-Consolidated May 2013 General Election	23%	17%
San Diego	Consolidated June 2012 Primary Election	39%	37%

- In a 2008 study, 70 percent of voters favored local elections at the same time as national elections\*
- Consistency and predictability
- Culture of November voting
- Trend is to move to uniform dates
- No trend to move back to off-cycle by states that now have on-cycle

## Do American voters want off-cycle elections?

Different day	Democrat 27%	Republican <b>39%</b>	Independent <b>35%</b>
Same day	73%	61%	65%
Total	100%	100%	100%

"Support for on-cycle election scheduling did not vary with respondent age, sex, education level, race, or ethnicity."

## Panel Discussion - Utah

"Taking school boards off the ballots of even numbered years would not make our task easier"

## Panel Discussion - Nebraska

- School Board & Municipal in even-year
- Voter Drop-off not with races, but rather:
  - amendments
  - bond issues
  - sales tax increases
  - other special races

## Panel Discussion - Nebraska

- Panelists saw no problems with combined elections:
  - Good Voter Registration System
  - Poll worker training
  - Other Provisions in Place

# Summary of the book's argument

- Shifting from on-cycle to off-cycle election timing increases the electoral presence of the organized:
  - 1) People with a large stake in an election turn out at high rates regardless of timing, and many are members of organized groups.
  - 2) Off-cycle election timing enhances the effectiveness of organized groups' mobilization efforts.
- Organized groups should be more successful in securing favorable policies in governments with off-cycle elections.

## History of election timing choice

- In early 19<sup>th</sup> century, off-cycle city elections were recognized as having significant effect on voter turnout.
- Local Political parties began manipulating the timing of city elections as early as the 1840s.
- Many off-cycle elections have been in place since early 1900's due to vehement opposition to change.